Michael J Proud 26 Ivanhoe Street Marrickville NSW 2204

02 9591 2509

michaelproud62@hotmail.com

Office of the Electoral Distribution Commissioners Level 11, 111 St Georges Terrace PERTH WA 6000

Dear Commissioners,

2007 Redistribution of Electoral Boundaries

Please find enclosed my submission to the redistribution of electoral boundaries.

Yours sincerely,

Michael J Proud

May 2007

2007 Redistribution of electoral boundaries in Western Australia

Submission by Michael Proud

May 2007

Introduction

The 2007 redistribution of electoral boundaries presents a number of challenges arising out of the changes to the *Electoral Act 1907* ("the Act") to bring about fair electoral boundaries for the House of Assembly.

Among these challenges is the requirement to take into account previous boundaries of districts and regions when, for this first redistribution, the two systems of determining districts in particular are sufficiently different to render such a requirement as almost impossible.

In addition, a major challenge arises as a probable unintended consequence of the large district allowance. With an enrolment of 1,259,665 the quota for the whole state is 21,350 with an upper limit of 23,285. The large district allowance allows for there to be 5 districts in the Mining and Pastoral Region as against what would ordinarily be 3 districts. The enrolment of voters outside this region is 1,195,233 with an average of 22,133 voters per district but with still only an upper limit of 23,285. The effect is that the lower limit is hard to use and this makes it difficult to take into account the trends of demographic change.

A challenge that arises in the metropolitan area is that the regions are set out again in accordance with geographical location and also constrained by a requirement to have approximately the same number of districts for each region. This means that if one region is growing faster than other regions, it will shrink in area and the area requirements may become difficult to meet.

The legislative requirements for setting the boundaries of regions and districts

The Act sets out a set out mandatory requirements:

- that there be 6 regions and the areas of the State that these regions shall generally cover; and
- that there be 59 districts
- that the enrolment in the 59 districts be equal (the average district enrolment) within a 10%% band, except where the area of the region has an area of 100,000 square kilometres or more, then an allowance, the large district allowance or 1.5% of the area, shall be included in the calculation of the enrolment and that these districts may have a lower enrolment (made up of the number of actual voters and the large district allowance) of up to 20% below the average district enrolment.

The remainder of the legislation is directions as to how to meet these requirements. These are the factors to be taken into account in meeting the mandatory requirements. These factors are:

- the precise areas of the regions depend on the communities of interest and land use;
- 7 separate factors are to be taken into consideration, being
 - (i) community of interest;
 - (ii) land use patterns;
 - (iii) means of communication and distance from the capital;
 - (iv) physical features;
 - (v) existing boundaries of regions and districts;
 - (vi) exiting local government boundaries; and
 - (vii) the trend of demographic changes.

It must always be remembered that factors such as community of interest are factors to be taken into consideration and cannot be used to ignore the mandatory quota requirements. This is not to be read as a diminution of their importance, they are crucial to the drawing of individual boundaries.

The Regions

The Act requires that there be 6 regions and sets out their general areas. I recommend that the regions be formed as described below. The enrolments (voters only – excluding large district allowances), for each region are:

Agricultural	89,652
Mining and Pastoral	64,432
South West	170,069
Eastern Metropolitan	313,335
Northern Metropolitan	311,435
Southern Metropolitan	310,769

I have attached maps setting out the recommended regions and districts.

Also attached are descriptions of the boundaries of the country districts. The metropolitan districts are all bounded by identifiable points.

Mining and Pastoral

I recommend that there be no change to this region.

Agricultural and South West Regions

I recommend that the boundary between these regions be changed such the following shires be removed from the Agricultural Region and shifted into the South West Region.

Boddington

Boyup Brook

Bridgetown-Greenbushes (remainder)

West Arthur

Williams

The Act requires that the South West Region include coastal and forest areas in the south-west of the state and that the Agricultural Region include areas where the land use is primarily agricultural. These land form and use requirements are still met through these changes. Although these areas are currently in the Agricultural Region, they were in the South West Region after the 1994 Redistribution.

The main reason for the change is to accommodate having complete districts within regions. The south-west continues to experience growth above the agricultural region and while this disparity in growth rates continues the boundaries between these regions will move backwards and forwards.

Metropolitan regions

The Act allows that the three metropolitan regions cover an area approximating the metropolitan region. I see no reason for districts and hence regions to go outside of the metropolitan region except where it would be otherwise impossible to meet the quota requirements for districts. There is only place where the metropolitan area and the country area meet where the factors to be taken into account are similar and this is in the corridor between Rockingham and Mandurah. Notwithstanding this, I recommend that the three metropolitan regions fall within the metropolitan boundary completely.

A major change for the metropolitan regions is that no longer is it a 7 5 5 split, but rather a 6 6 6 split in respect of the number of members and also the Act now requires that each region contain approximately the same number of districts. I recommend that there be 42 districts within the metropolitan region and that each district contain 14 districts.

As the Act now requires this agreement in number, but the previous legislation required that the North Metropolitan Region have more members than the other two regions, it follows that the new North Metropolitan Region

be smaller than it previously was. The areas excised are now in the East Metropolitan Region and then there is a flow on effect to the South Metropolitan Region.

North Metropolitan Region

I recommend the following areas be included in the Eastern Metropolitan Region, rather than the Northern Metropolitan Region:

- the whole of the current district of Maylands;
- the current district of Yokine, except for a small portion south of Walcott
 Street in the south-west corner of the district;
- that part of the current district of Balcatta east of Wanneroo Road; and
- that part of the current district of Girrawheen south of Marangaroo Drive.

These changes provide a clear boundary using a set of major roads (Walcott St, Wanneroo Rd, Marangaroo Drive and Alexander Drive, along with the Wanneroo –Swan local government boundaries, as the boundary between the Northern and Eastern Regions. This is a clear and distinct boundary.

Eastern Metropolitan Region

I recommend that, along with the changes set out above, the following areas be removed from the current Eastern Metropolitan Region and moved to the Southern Metropolitan Region:

- that part of the current district of Kenwick west of Roe Highway;
- that part of the current district of Southern River north and west of Wharton
 Road, and
- that part of the current district of Serpentine-Jarrahdale that is in the northwest spike, bound by Nicholson and Wharton Roads in the east and Rowley Road in the south.

These changes maintain the strong boundaries between regions provided by the Kwinana Freeway. Roe Highway and Orrong Road. Whilst the boundary

between the Southern and Eastern Regions might not be so instantly clear as the boundaries between the Northern and Eastern Regions, the boundary uses major roads at all times.

South Metropolitan Region

I recommend that the changes set out above be made to constitute this region.

Districts

I have set out a map for each of the recommended regions and districts.

Agricultural Region

I recommend that there be 4 districts in this region, being:

	Electors	Km² Area	LDA	Nominal Electors
Avon	21,882	55,121	0	21,882
Geraldton	22,684	18,530	0	22,684
Great Southern	22,348	97,177	0	22,348
Moore	22,711	82,002	0	22,711

Mining and Pastoral Region

I recommend that there be 5 districts in this region, being:

	Electors	Km² Area	LDA	Nominal Electors
Broome	14,460	281,572	4,224	18,684
Giles	4,410	967,692	14,515	18,925
Kalgoorlie	18,646	249,260	3,739	22,385
Ningaloo	16,650	197,030	2,955	19,605
Pilbara	10,266	533,930	8,009	18,275

South West Region

I recommend that there be 8 districts in this region, being:

	Electors
Albany	21,616
Bunbury	22,291
Collie-Dardanup	20,380
Geographe	21,392
Mandurah	21,423
Murray	22,394
Shannon	21,203
Wellington	19,370

Eastern Metropolitan Region

I recommend that there be 14 districts in this region, being:

	Electors
Armadale	21,616
Balga	22,291
Bassendean	21,297
Belmont	21,392
Darling Range	21,423
Gosnells	22,394
High Wycombe	21,203
Maylands	19,370
Midland	22,006
Morley	20,968
Serpentine-Jarrahdale	22,791
Swan Valley	22,899
Whiteman	21,307
Yokine	23,257

Northern Metropolitan Region I recommend that there be 14 districts in this region, being:

	Electors
Balcatta	23,419
Burns Beach	20,790
Cottesloe	23,481
Greenwood	21,585
Herdsman	22,523
Hillarys	20,678
Karrinyup	21,475
Nedlands	21,563
Padbury	22,488
Perth	23,406
Scarborough	22,988
Wanneroo	23,085
Woodvale	21,140
Yanchep	23,084

Southern Metropolitan Region

I recommend that there be 14 districts in this region, being:

	Electors
Applecross	21,088
Bicton	21,845
Cannington	20,915
Fremantle	22,575
Kardinya	20,328
Karnup	22,930
Kwinana	22,005
Leeming	22,427
Rockingham	22,418
South Perth	22,964
Thornlie	23,183
Victoria Park	22,828
Willeton	22,146
Yangebup	23,117

The enrolments for Leeming and Willeton are actually slightly different to the figures above as I have split a CCD along Burrendah Avenue without making any estimate of the split of enrolments.

Michael Froud
May 2007

Description of districts

Agricultural Region

Avon

This district contains the municipalities of:

Beverley Kulin Merredin **Brookton** Mukinbudin Bruce Rock Corrigin Narrembeen Cuballing **Northam** Cunderdin Nungarin Kellerberrin Pingelly Kondinin Quairading

Tammin Trayning Wandering

Westonia Wickepin York

Geraldton

This district contains the municipalities of:

Chapman Valley

Geraldton

That portion of Greenough comprised of the CCDs set out below.

5022308 5022309

5022310

5022311

5022311

5022312

5022312

5022313

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5022323

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That part of Murchison in the current Agricultural Region.

That part of Northhampton in the current Agricultural Region.

Great Southern

This district contains the municipalities of:

Broomehill

Katanning

Ravensthorpe

Dumbleyung

Kent

Tambellup

Esperance

Kojonup

Wagin

Gnowangerup

Lake Grace

Woodanilling

Jerramungup

Narrogin

Moore

This district contains the municipalities of:

Carnamah

Goomalling

Mullewa

Chittering

Irwin

Perenjori

Coorow

Koorda

Three Springs

Dallwallinu

Mingenew

Toodyay

Dandaragan

Moora

Victoria Plains Wongan-Ballidu

Dowerin Gingin Morewa Mt Marshall

Wyalkatchem

The remainder of Greenough not included in Geraldton.

Mining and Pastoral Region

Broome

This district contains the municipalities of:

Broome

Derby - West Kimberley

Wyndham - East Kimberley

Giles

This district contains the municipalities of:

Cue

Murchison

Laverton

Ngaanyatjarraku

Leonora

Sandstone

Meekatharra

Upper Gascoyne

Menzies

Wiluna

Mount Magnet

Yalgoo

Kalgoorlie

This district contains the municipalities of:

Coolgardie

Dundas

Kalgoorlie-Boulder

Yilgarn

Ningaloo

This district contains the municipalities of:

Ashburton

Carnarvon

Exmouth

That portion of Northampton in the current Mining and Pastoral Region.

Roeburne

Shark Bay

Pilbara

This district contains the municipalities of:

East Pilbara

Halls Creek

Port Hedland

South West Region

Albany

This district comprises the municipality of Albany.

Bunbury

This district comprises the following:

The municipality of Bunbury.

That part of the Shire of Capel, bounded by

- the local government boundary between Capel and Bunbury.
- The Indian Ocean
- Ramsey Road; and
- Bussell Highway.

Collie-Dardanup

This district contains the municipalities of:

Boyup Brook

Donnybrook - Balingup

Bridgetown - Greenbushes

Collie

West Arthur

Dardanup

Geographe

This district contains the municipalities of:

Busselton

Capel, except for that portion contained in Bunbury.

Mandurah

This district is comprised of the following parts of the City of Mandurah:

- that portion of the peninsula north of the Dawesville Channel up to Halls Head;
- that portion of Mandurah bounded by the Mandurah Estuary, the Mandurah Bypass, Fremantle Road to a point opposite Hickman Road, Hickman Road and Wade Street to the Indian Ocean.

Murray

This district contains the municipalities of:

- Murray
- That portion of Mandurah not contained in Wellington and Mandurah.

Shannon

This district contains the municipalities of:

August - Margaret River

Manjimup

Cranbrook

Nannup

Denmark

Plantaganet

Wellington

This district contains the municipalities of:

Boddington

Waroona

Harvey

Williams

That portion of Mandurah on the peninsula south of the Dawesville Channel.

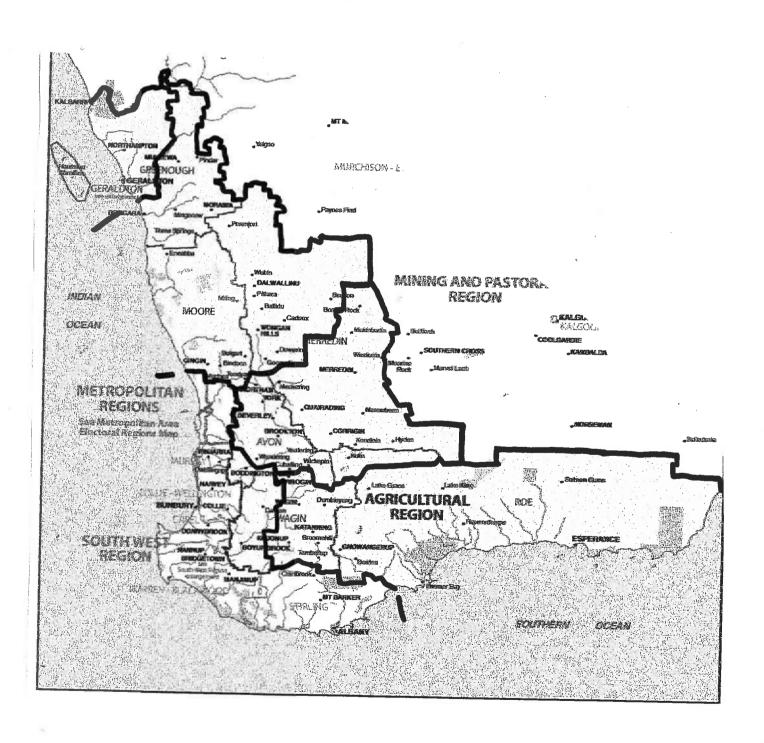
List of Maps

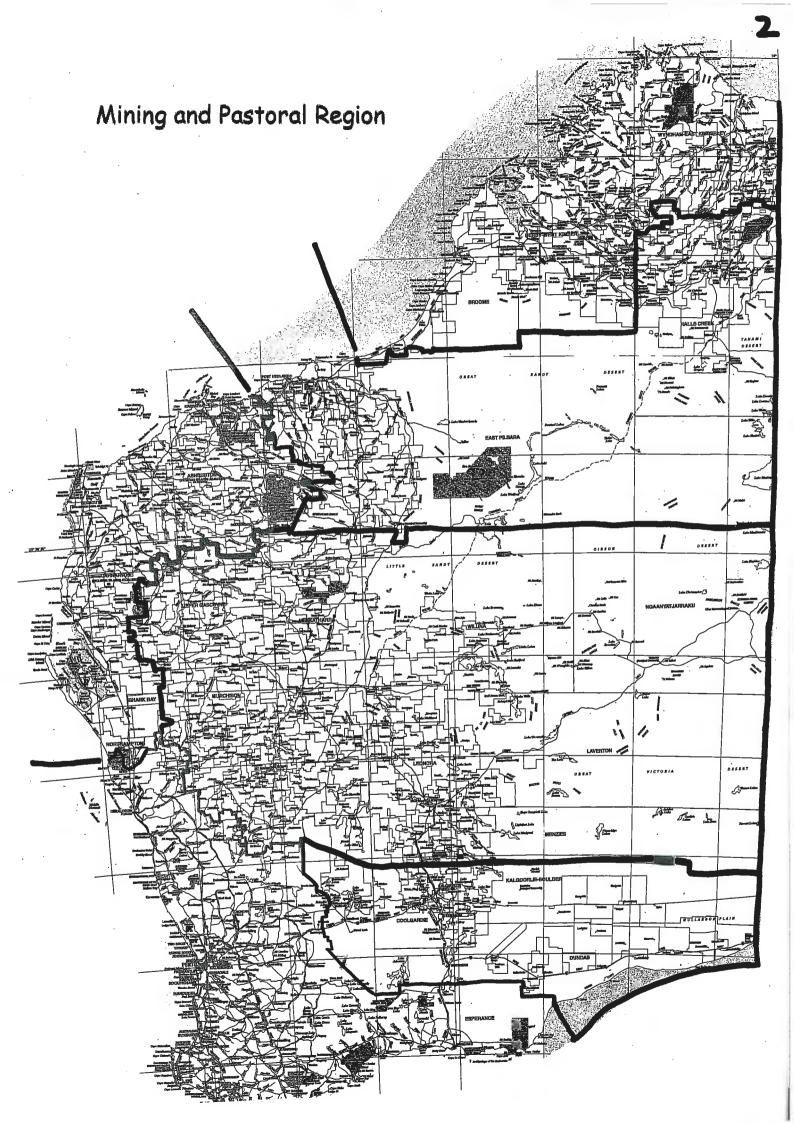
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- 2. Mining and Pastoral Region
- 3. South West Region
- 4. Eastern Metropolitan Region
- 5. Northern Metropolitan Region
- 6. Southern Metropolitan Region
- 7. Avon
- 8. Geraldton
- 9. Great Southern
- 10. Moore
- 11. Broome
- 12. Giles
- 13. Kalgoorlie
- 14. Ningaloo
- 15. Pilbara
- 16. Albany
- 17. Bunbury
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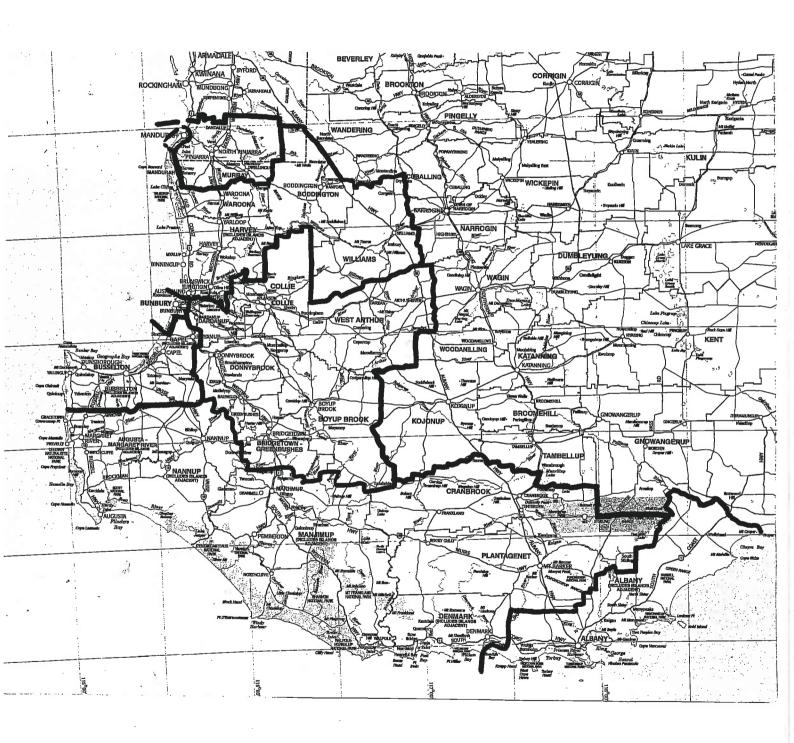
- 48. Perth
- 49. Scarborough
- 50. Wanneroo
- 51. Woodvale
- 52. Yanchep
- 53. Applecross
- 54. Bicton
- 55. Cannington
- 56. Fremantle
- 57. Kardinya
- 58. Karnup
- 59. Kwinana
- 60. Leeming
- 61. Rockingham
- 62. South Perth
- 63. Thornlie
- 64. Victoria Park
- 65. Willeton
- 66. Yangebup

Agricultural Region





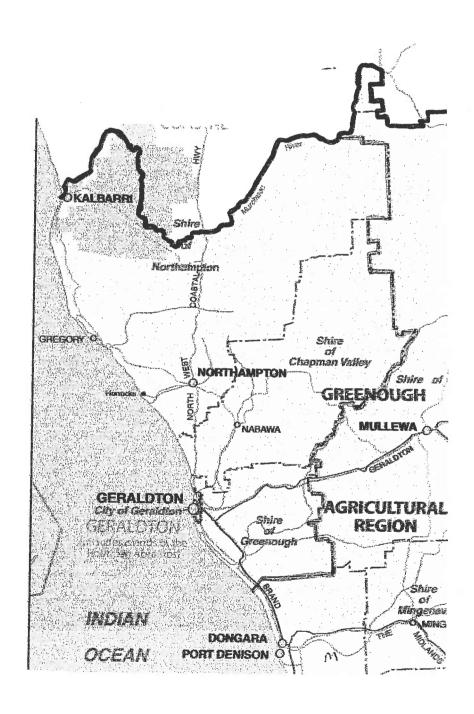
South West Region

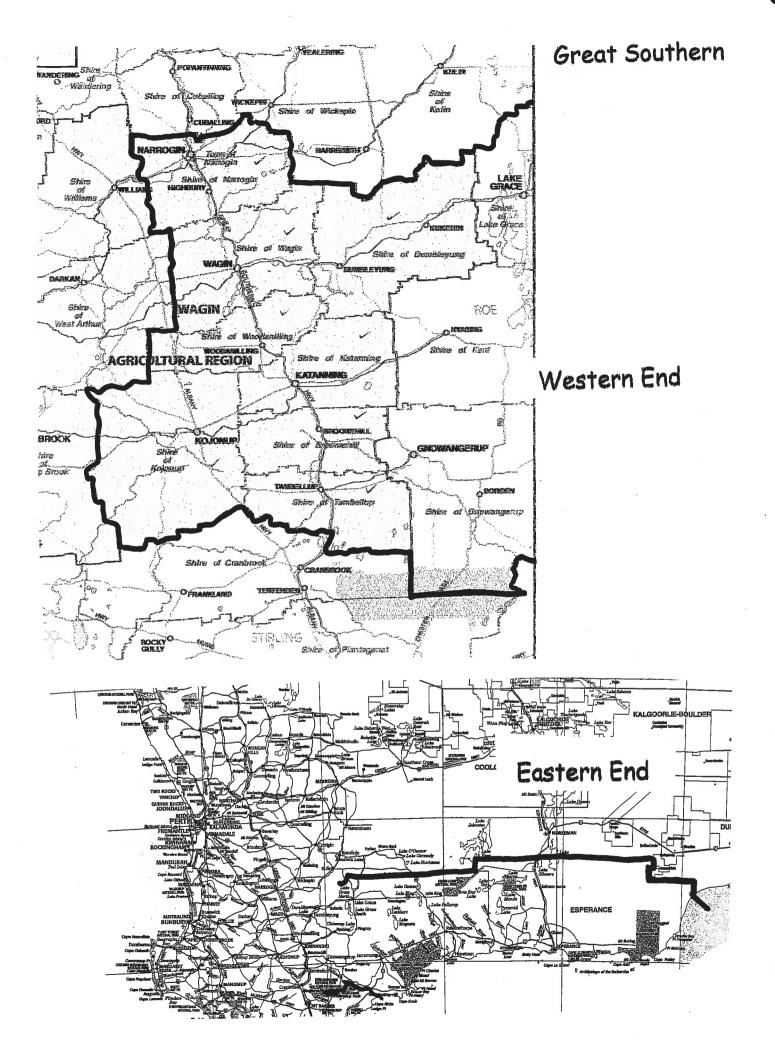


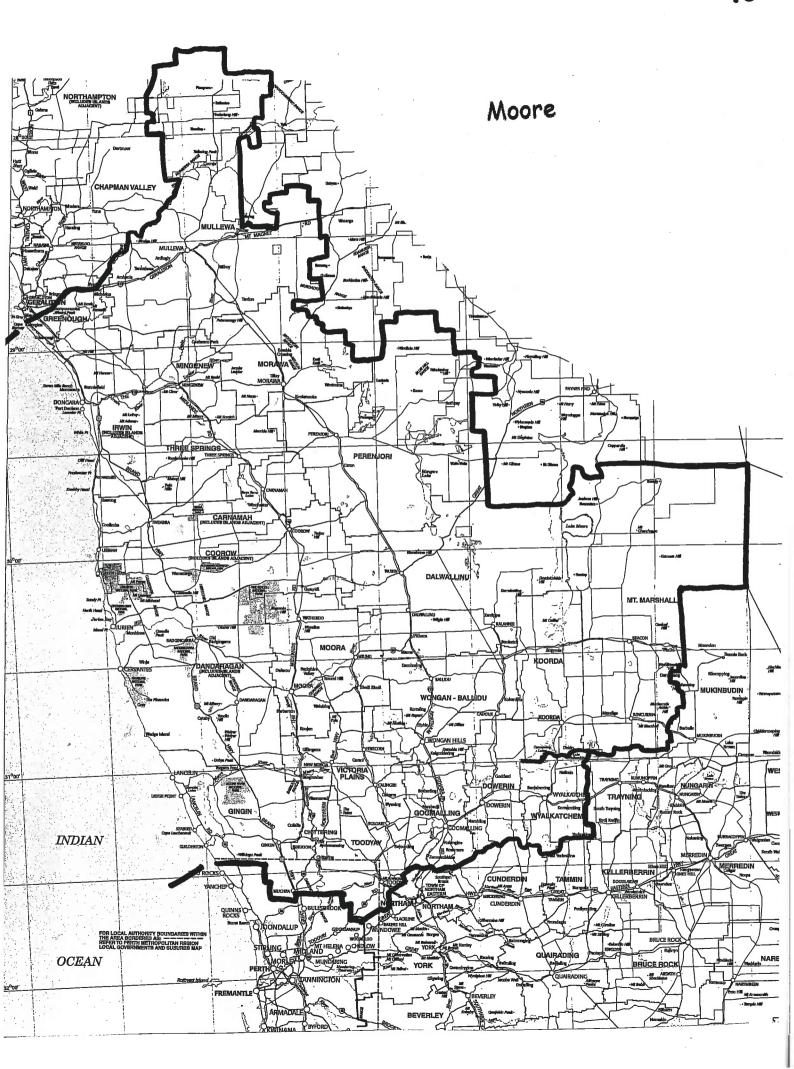
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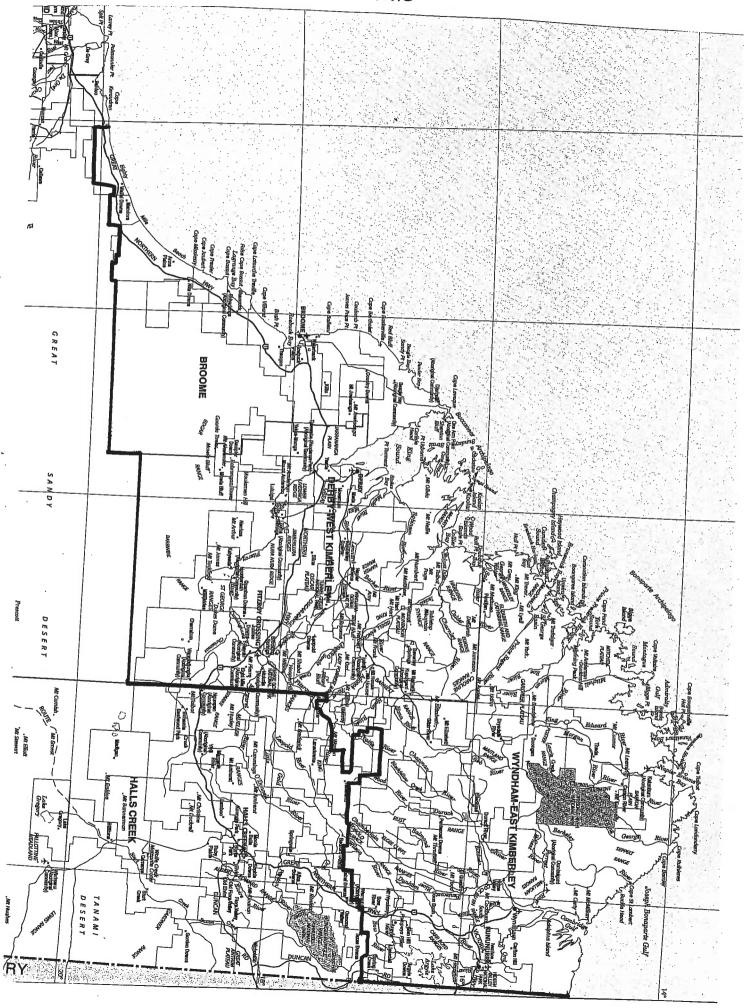
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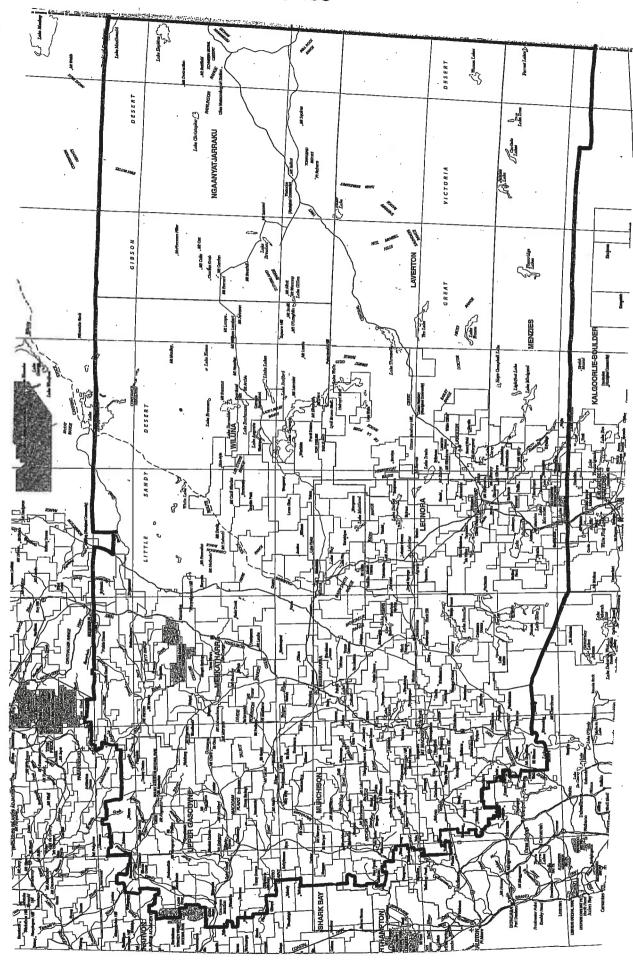


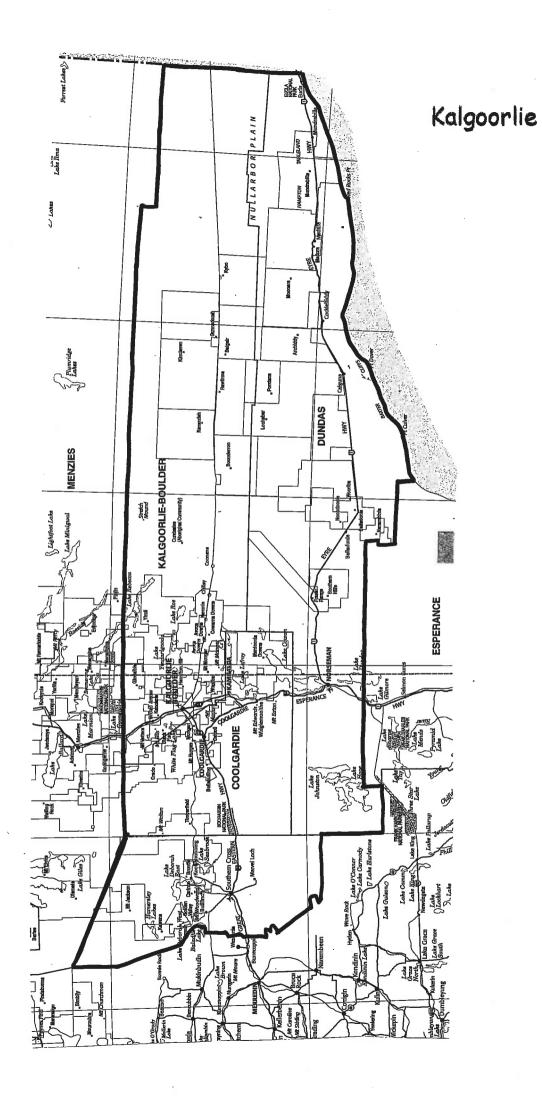




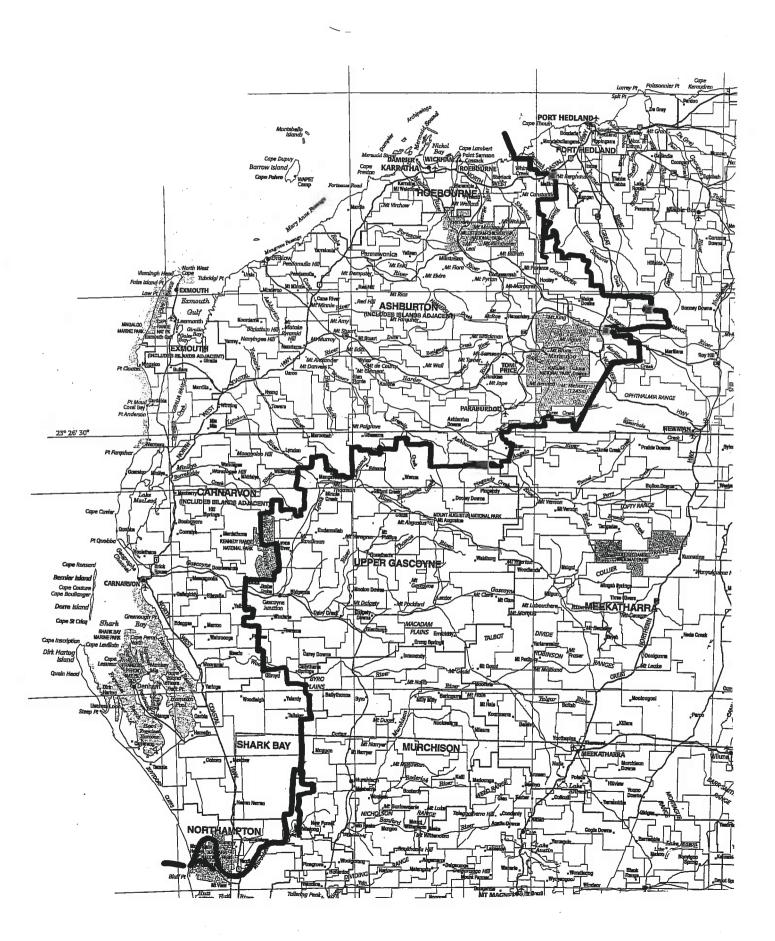
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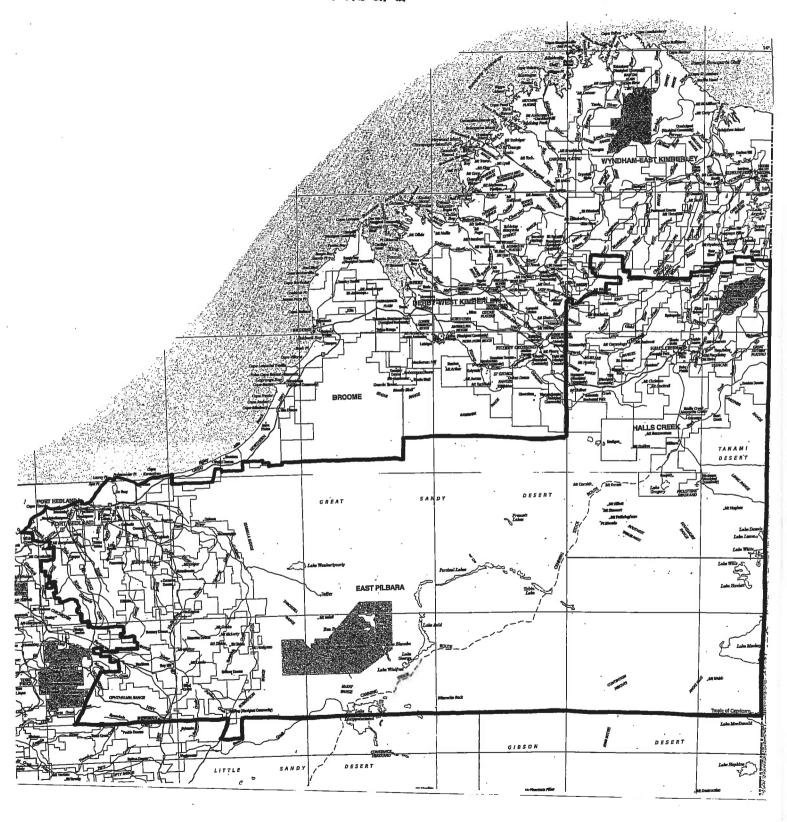




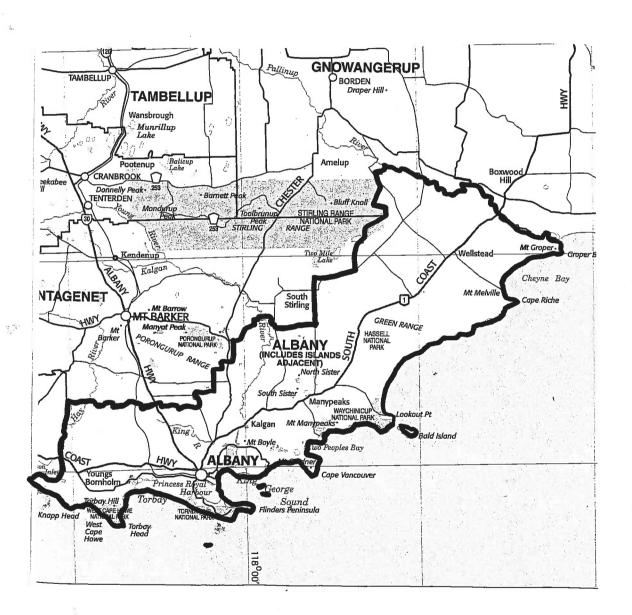
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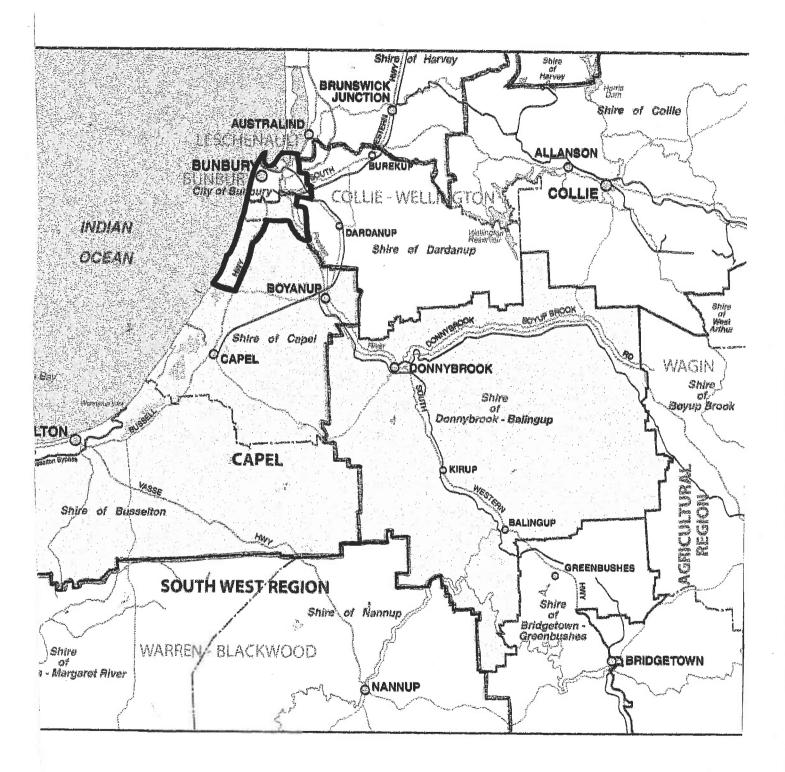
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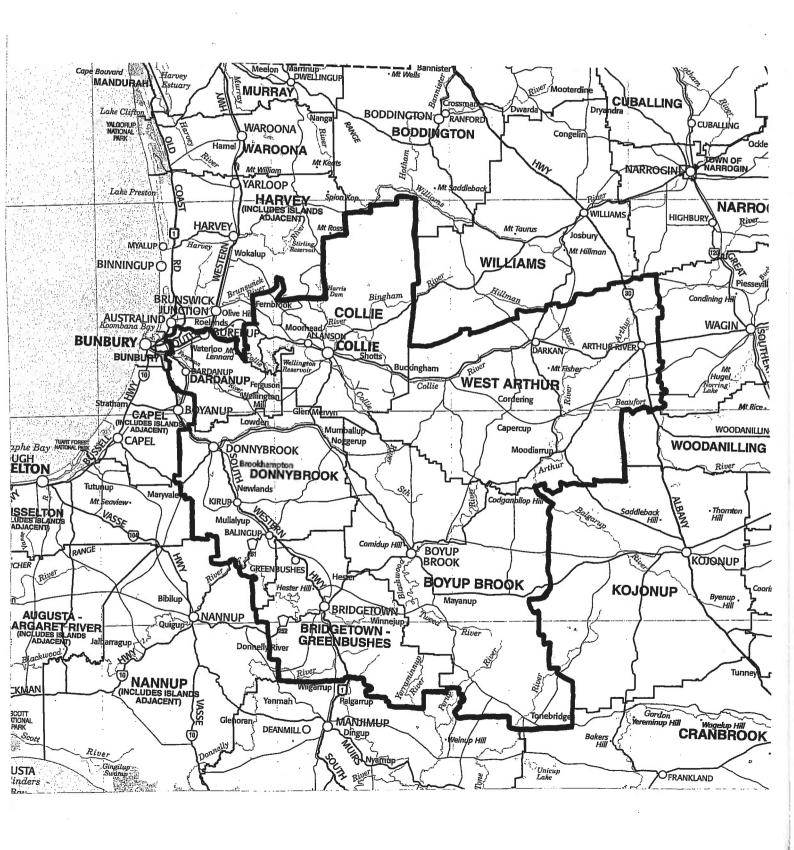
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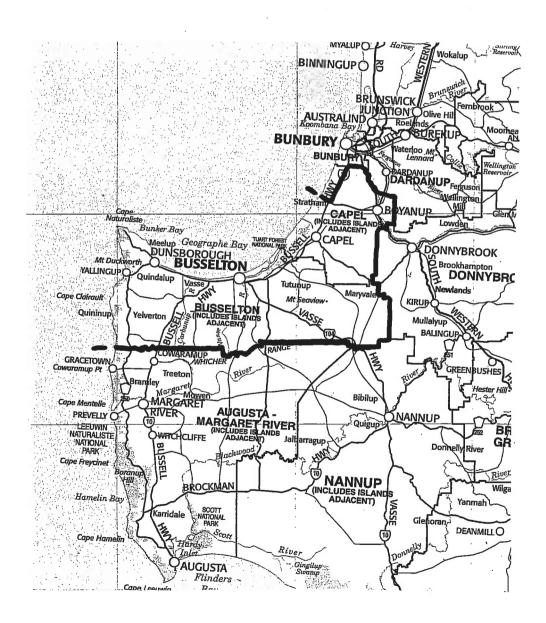
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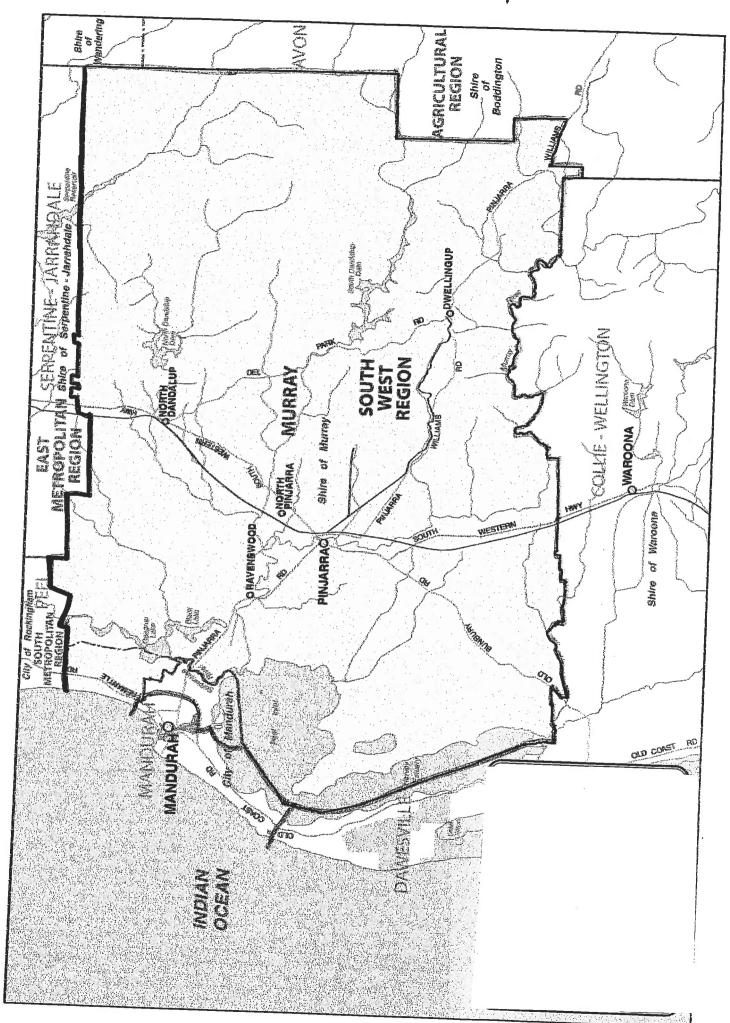


Collie-Dardanup

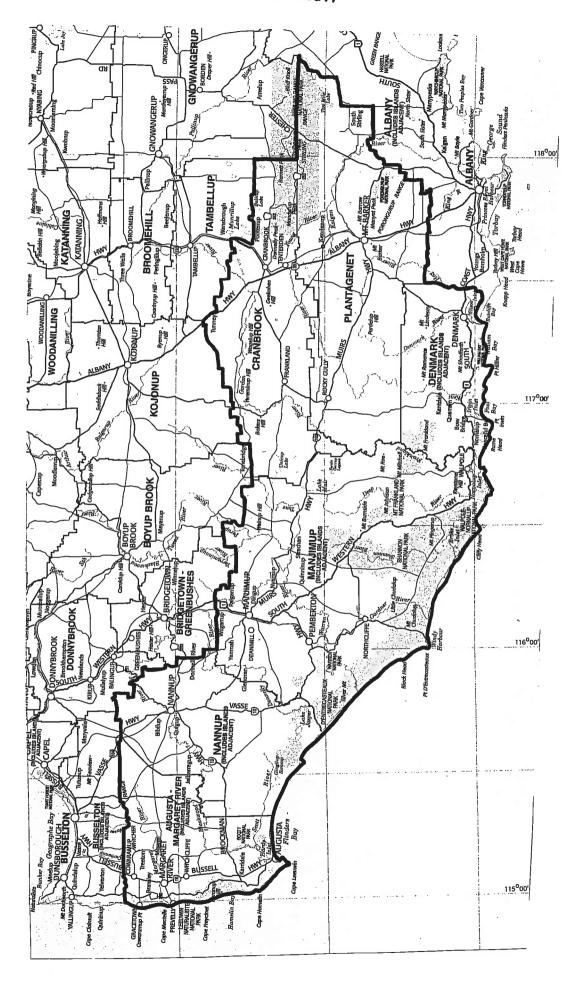


Geographe

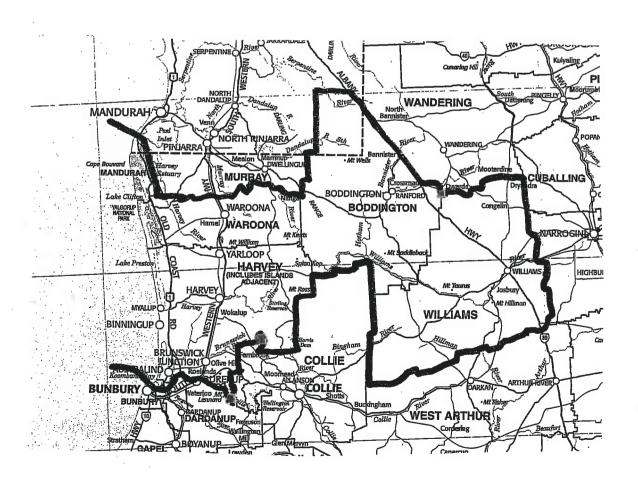




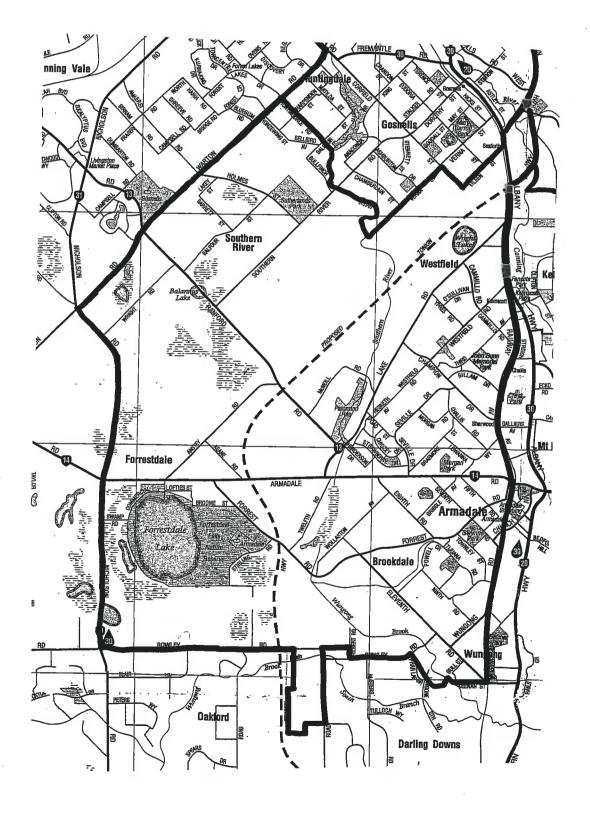
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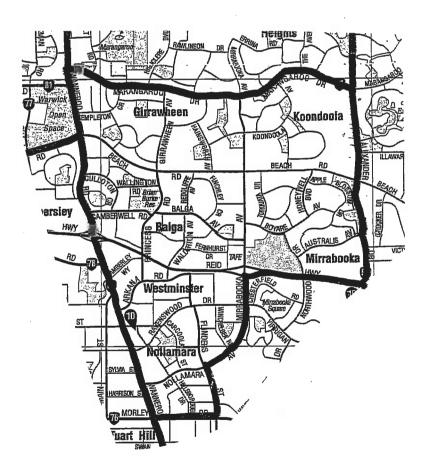
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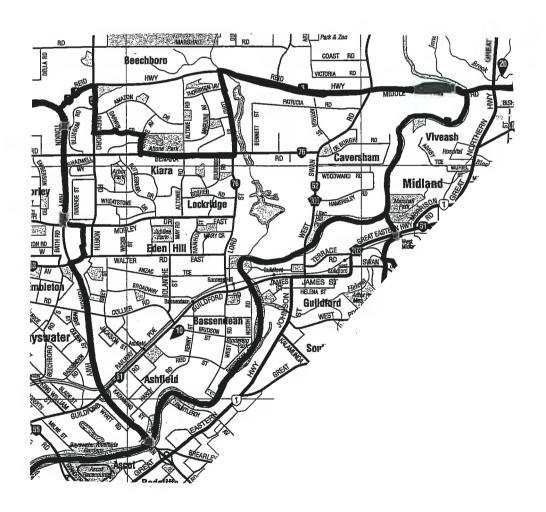
Armadale



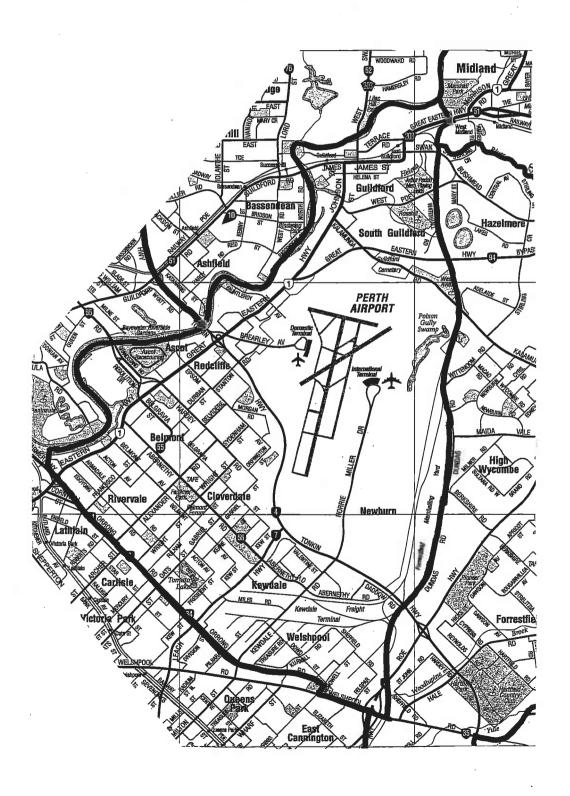
Balga



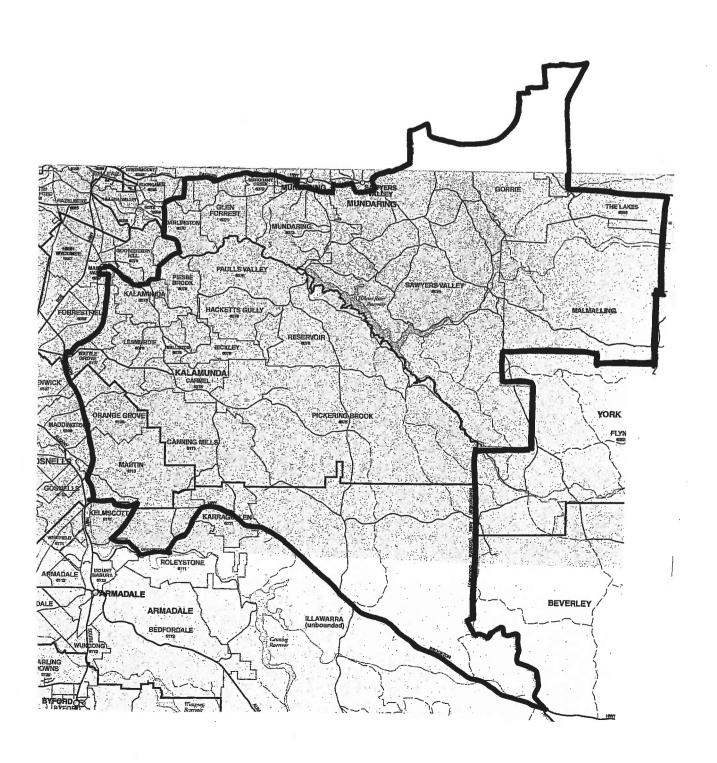
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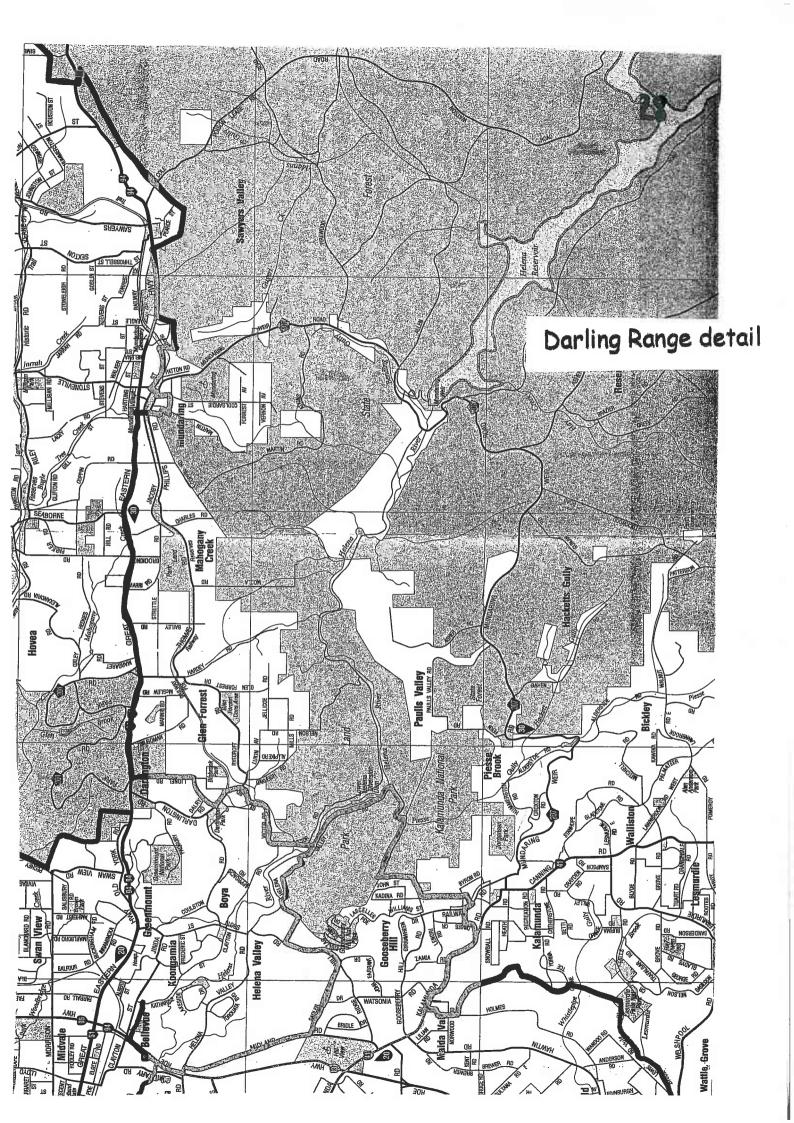


Belmont

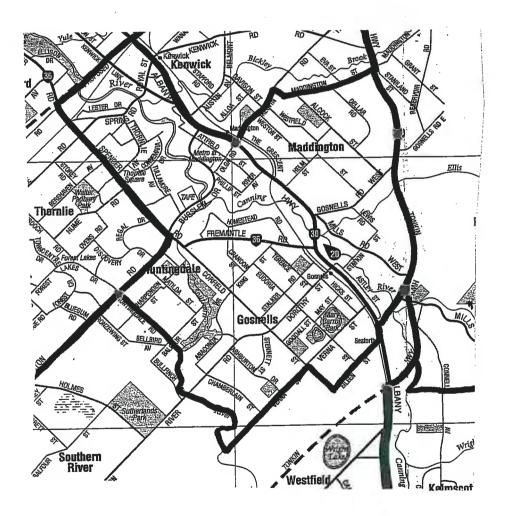


Darling Range

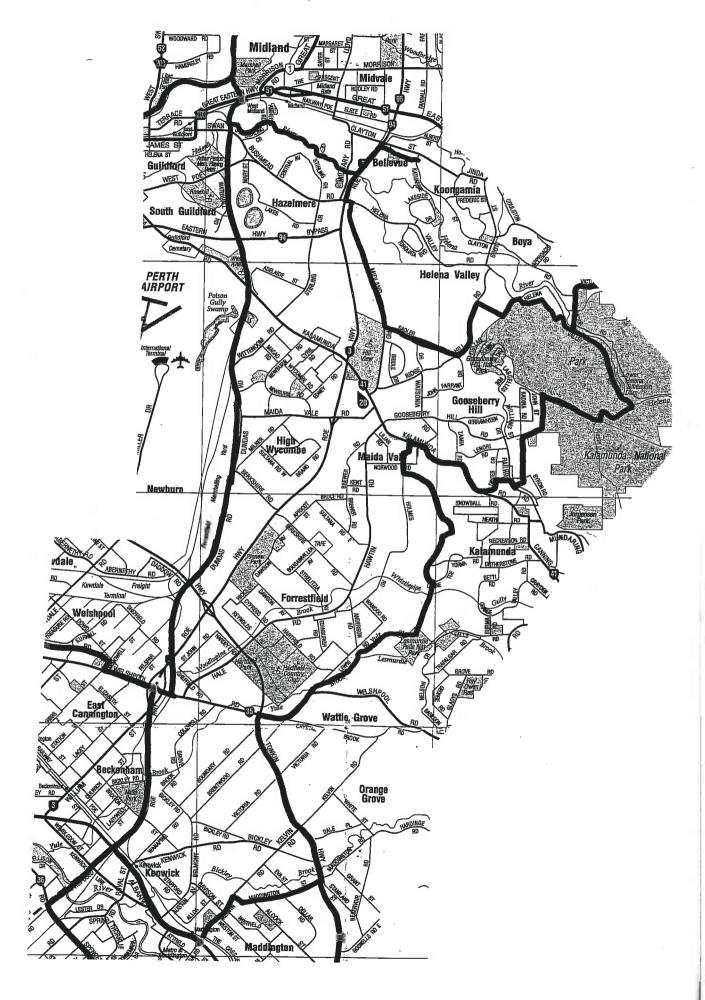




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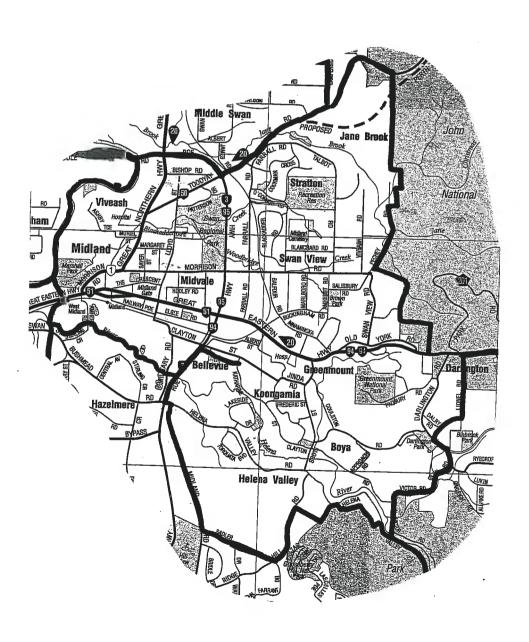
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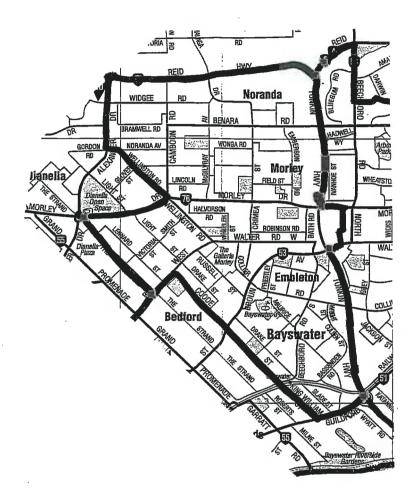
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Midland

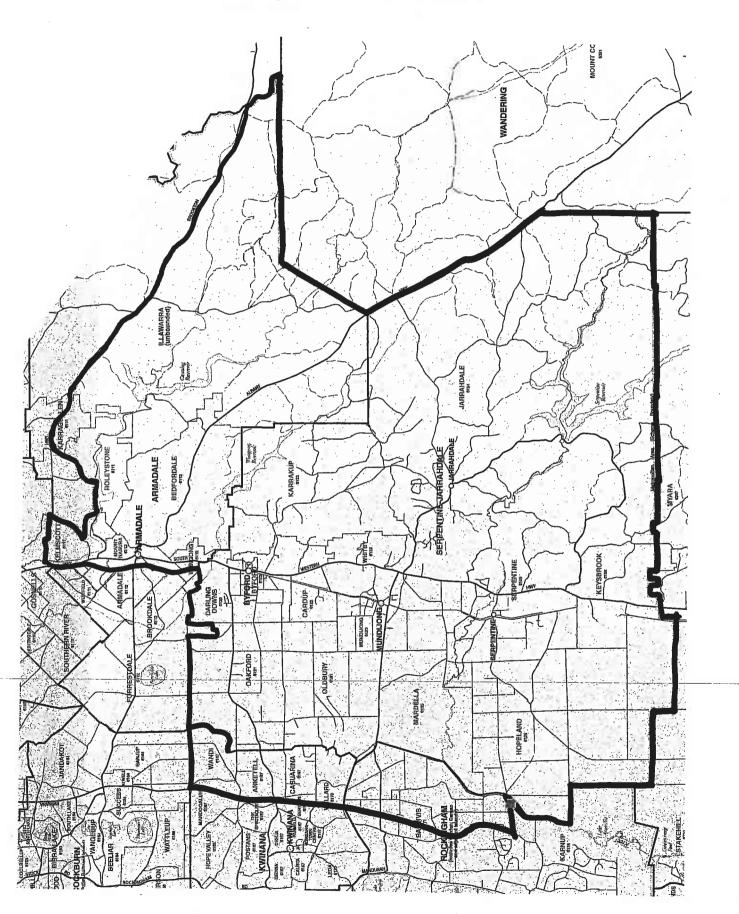


Morley



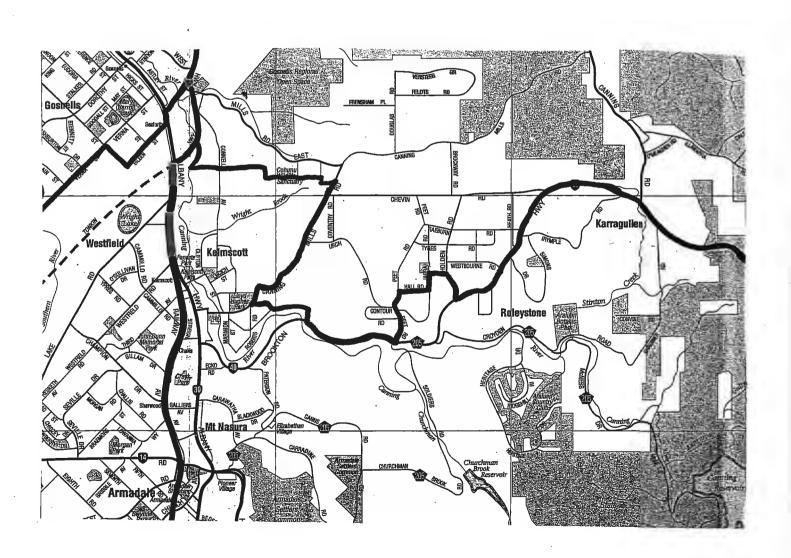
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Serpentine-Jarrahdale

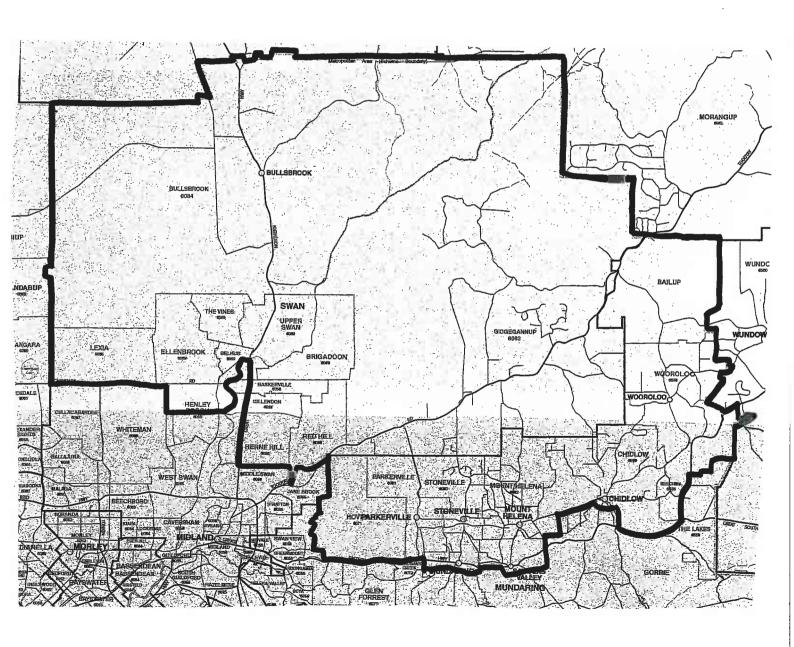


Serpentine-Jarrahdale

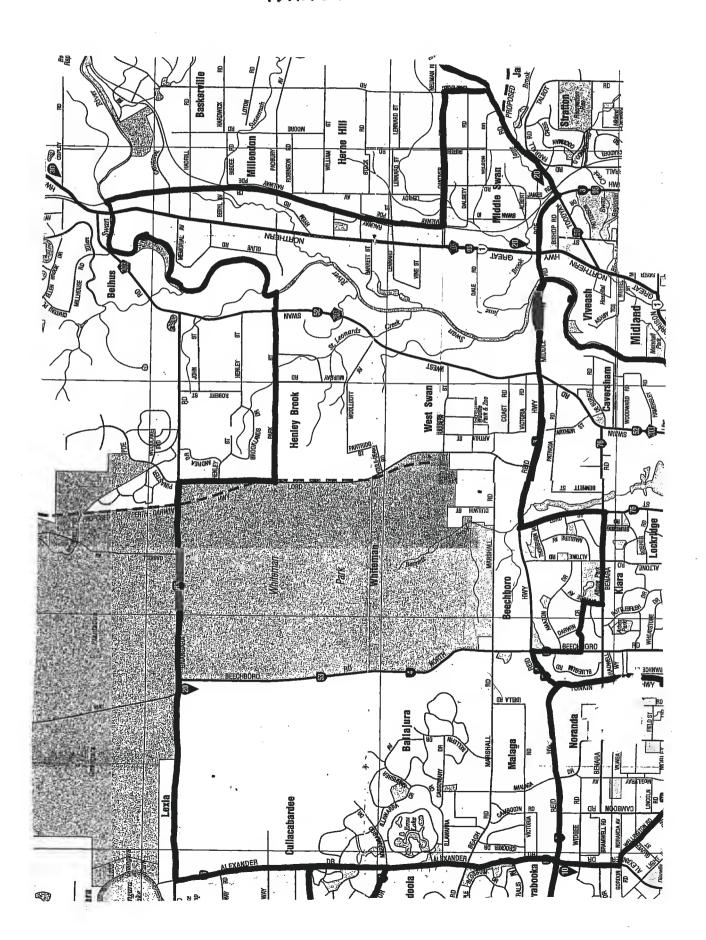
Detail of the Kelmscott Area



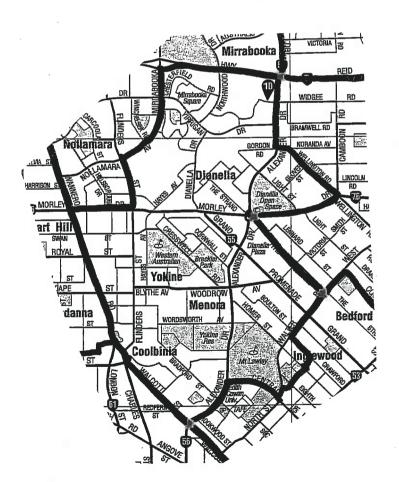
Swan Valley



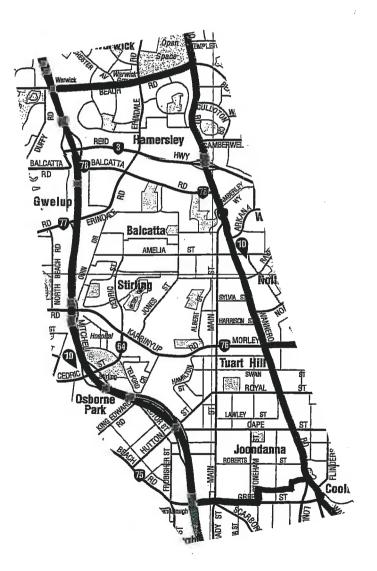
Whiteman



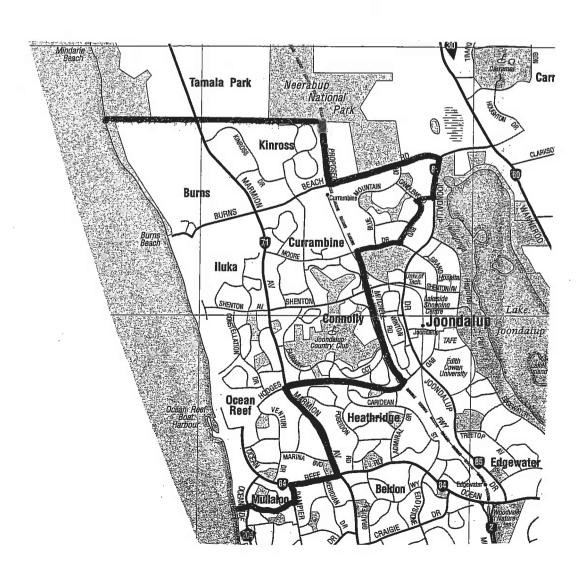
Yokine



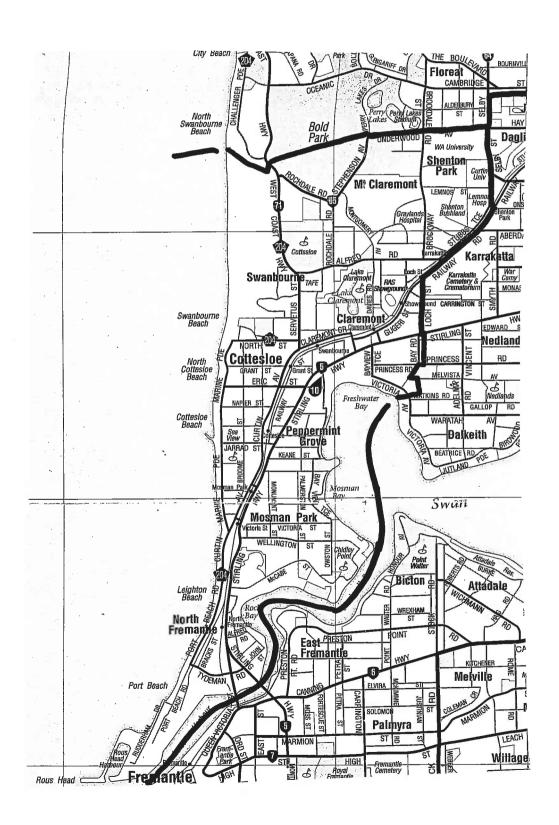
Balcatta



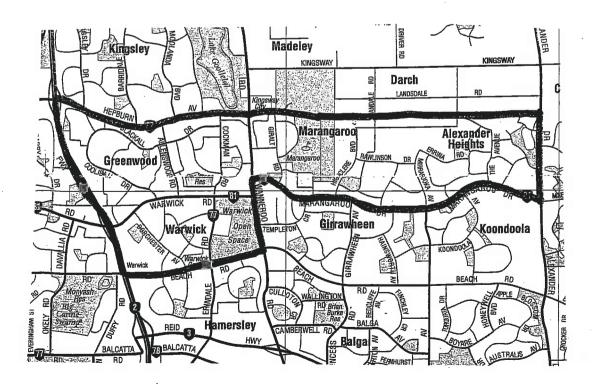
Burns Beach



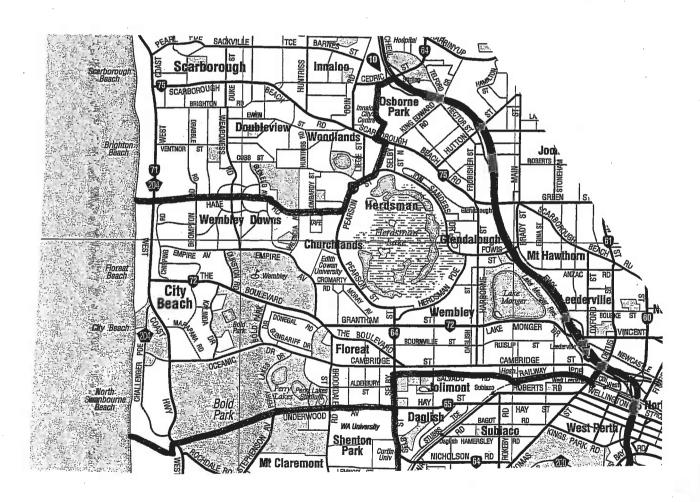
Cottesloe



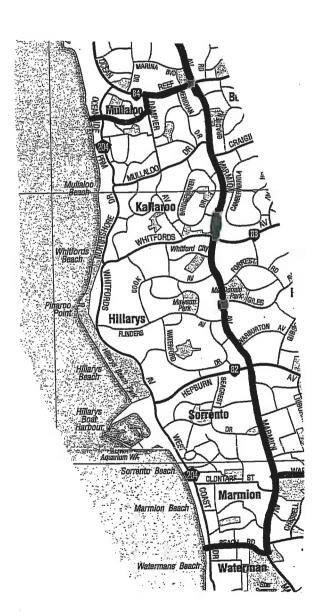
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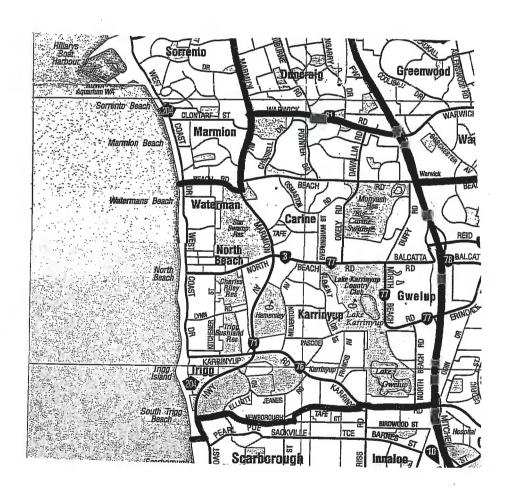
Herdsman



Hillarys



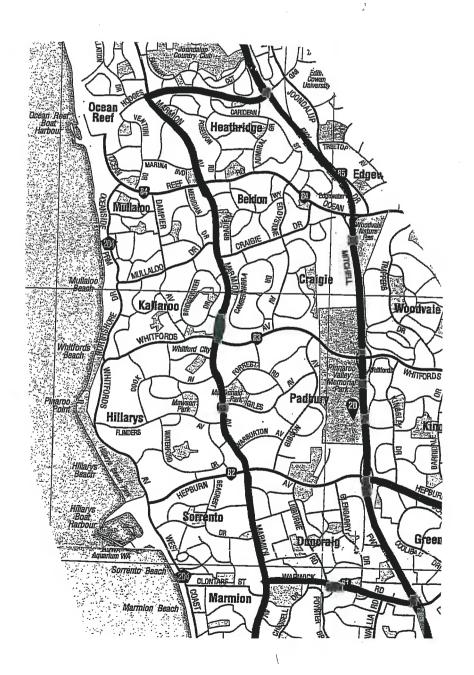
Karrinyup



Nedlands



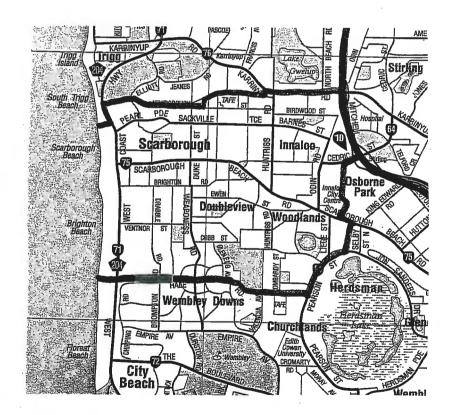
Padbury



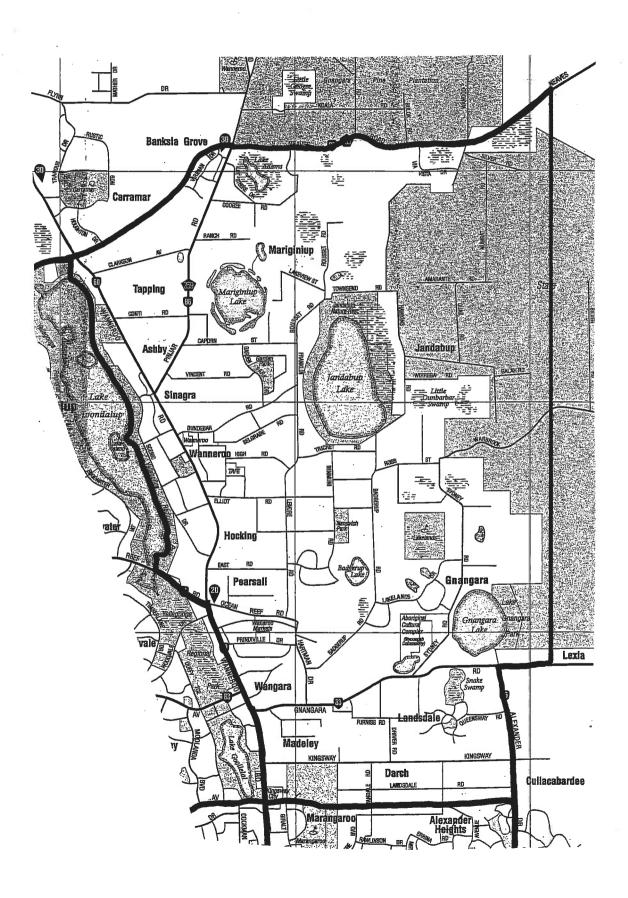
Perth



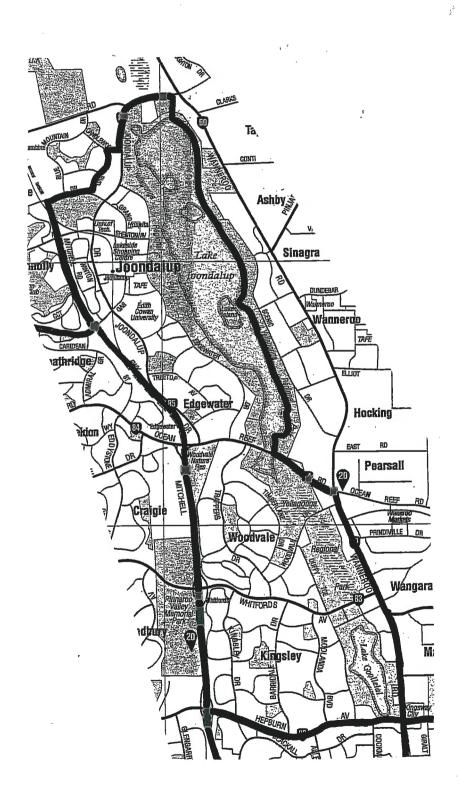
Scarborough



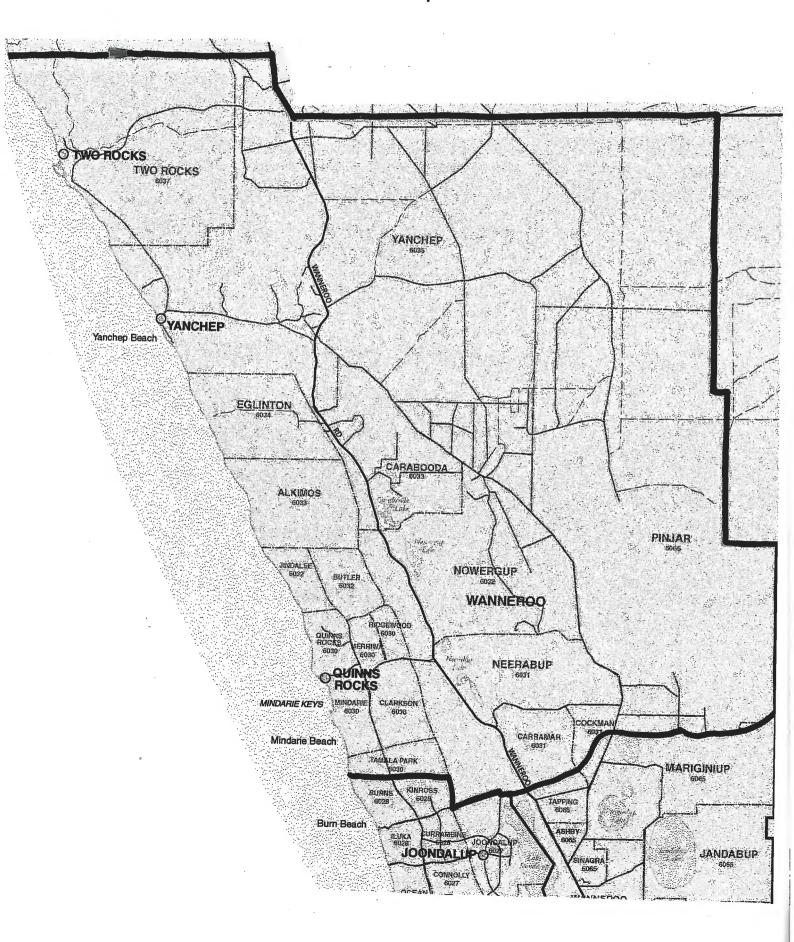
Wanneroo



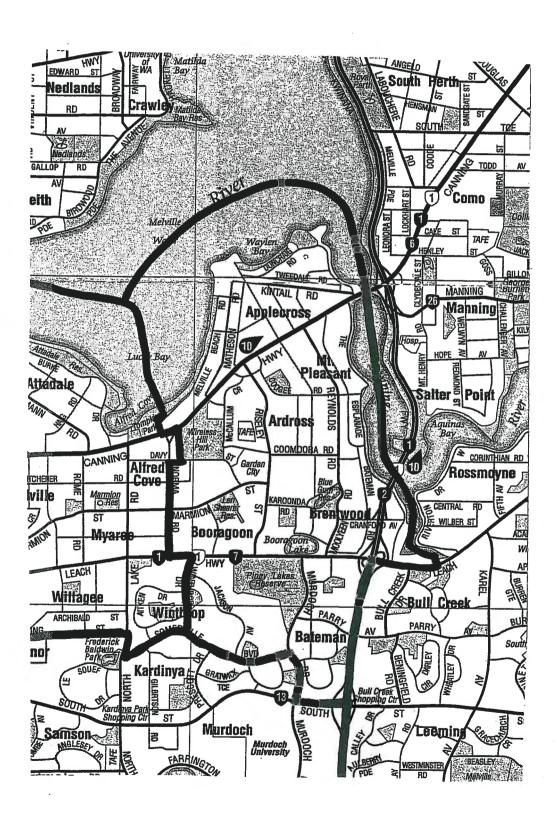
Woodvale



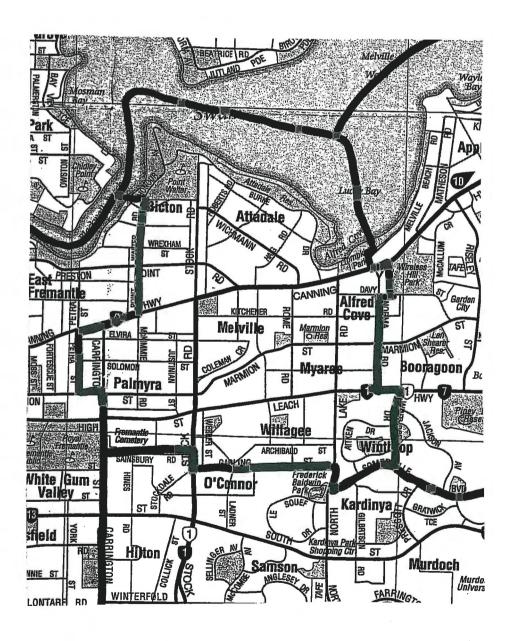
Yanchep



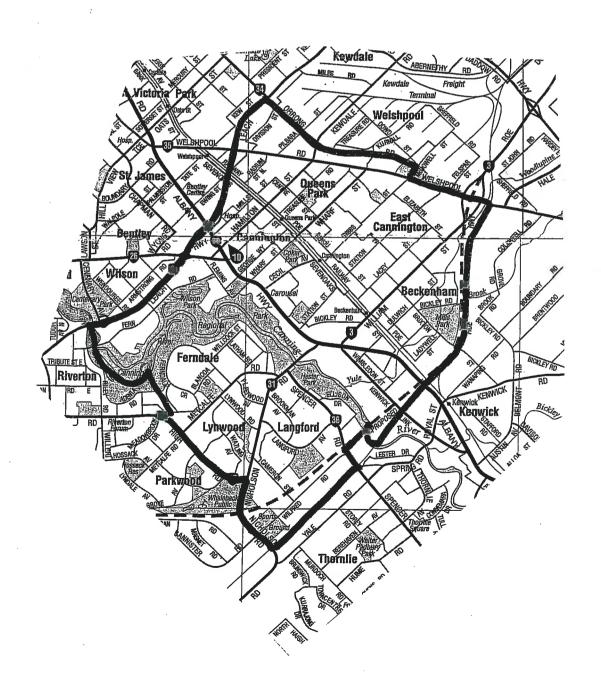
Applecross



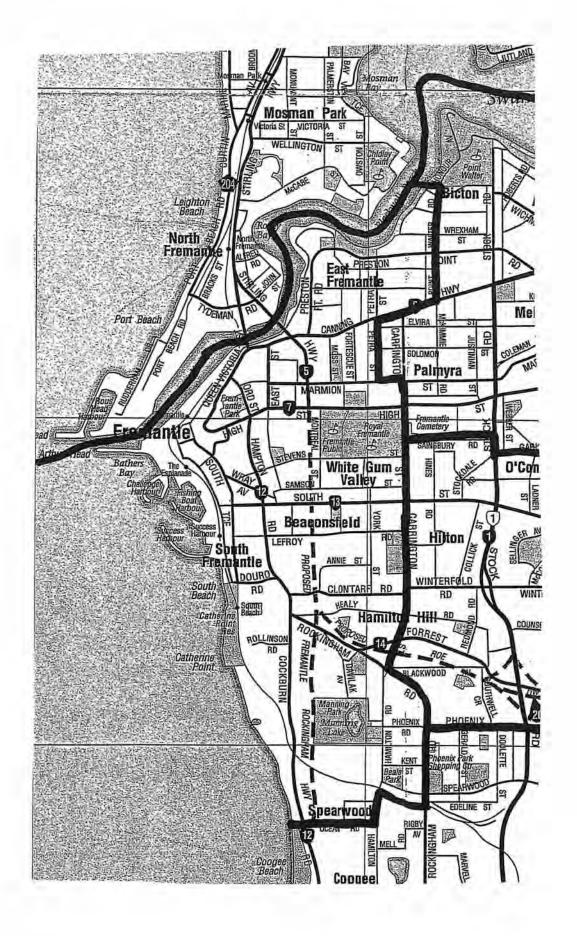
Bicton



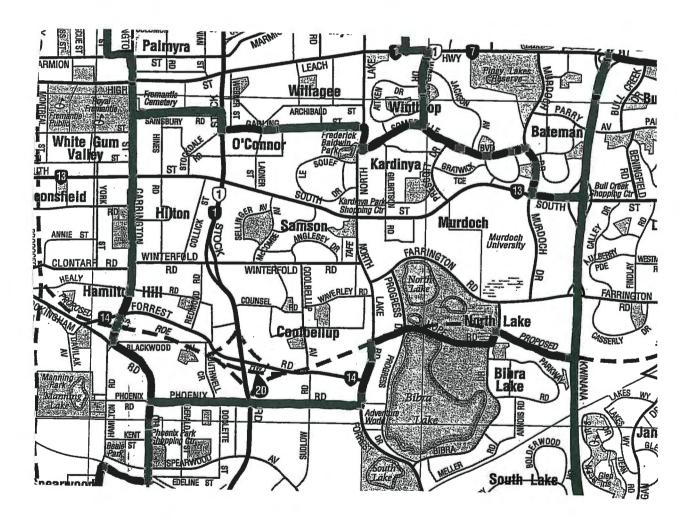
Cannington



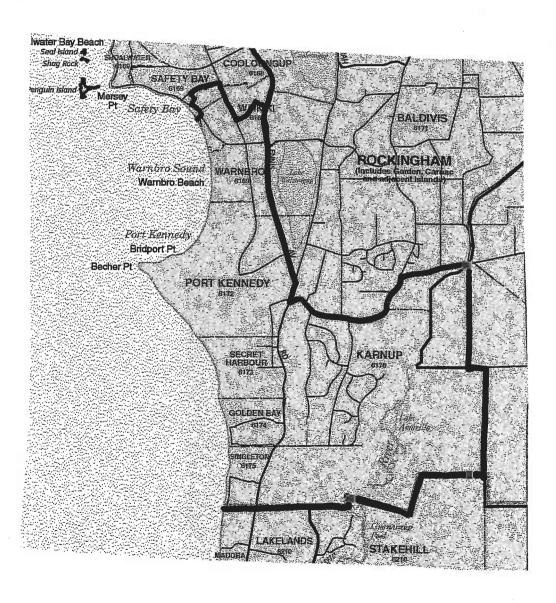
Fremantle

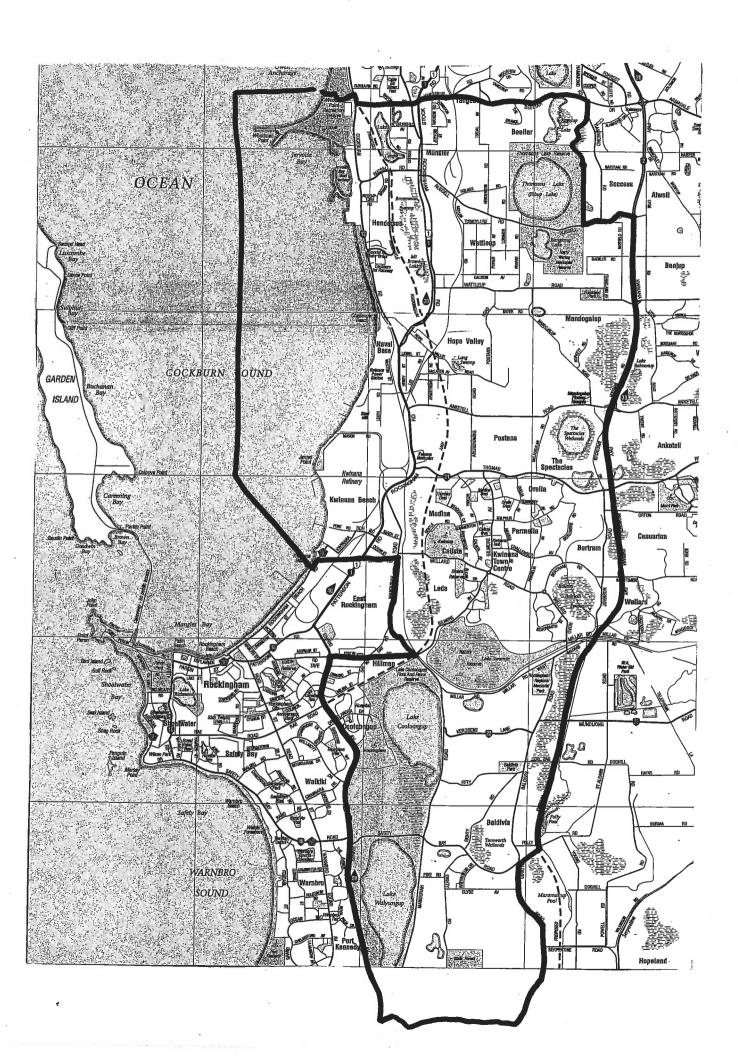


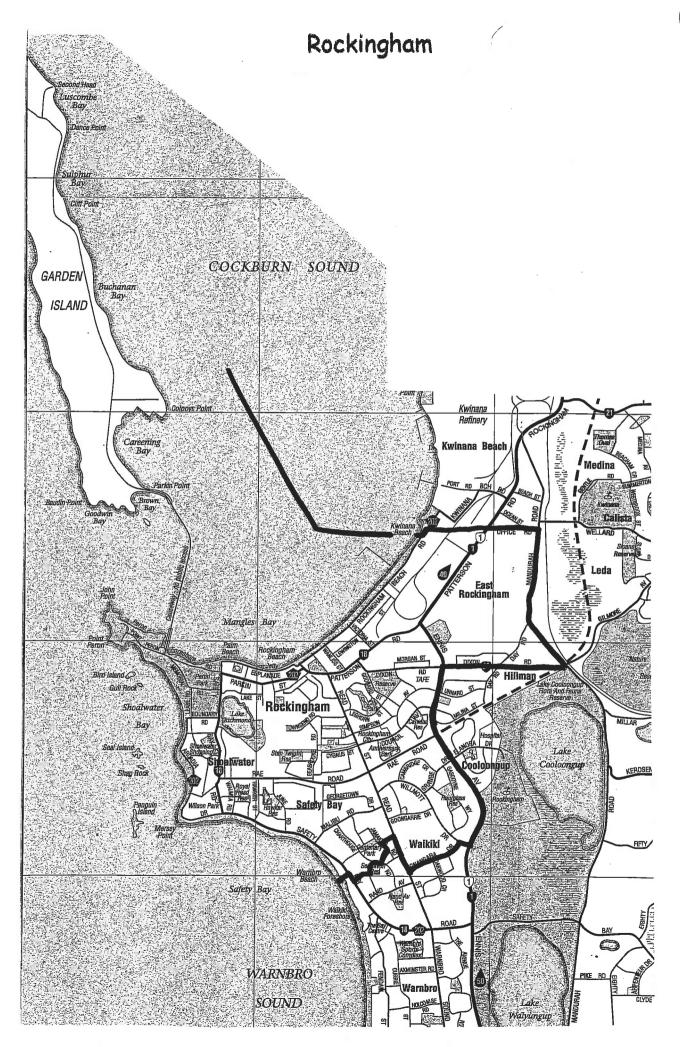
Kardinya



Karnup



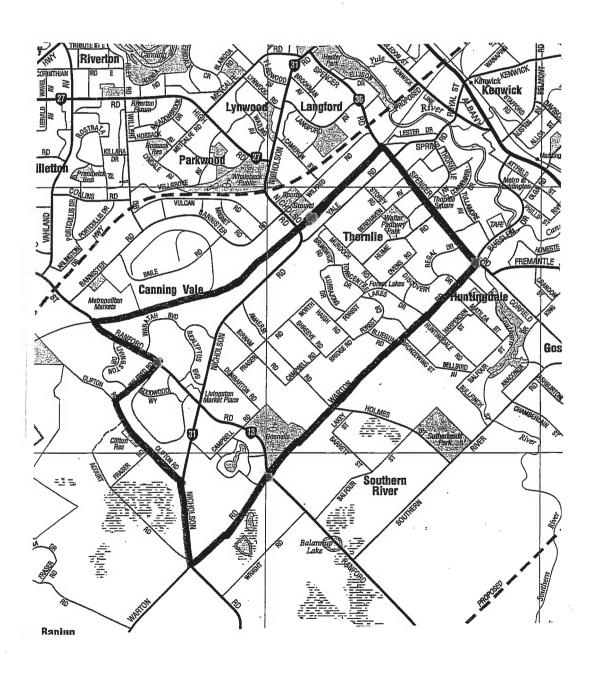




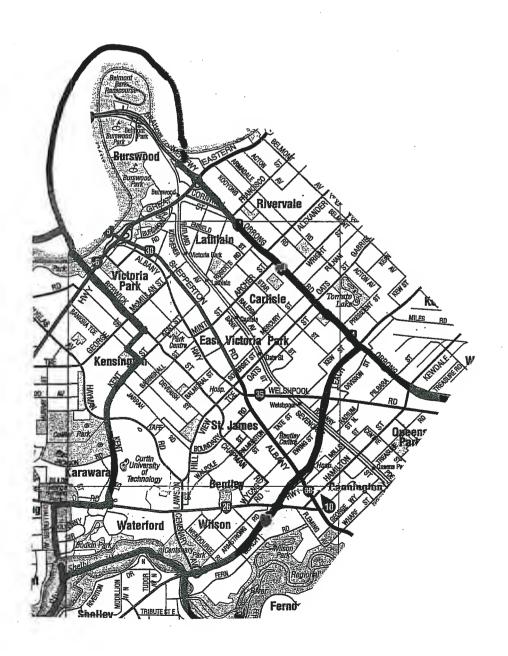
South Perth



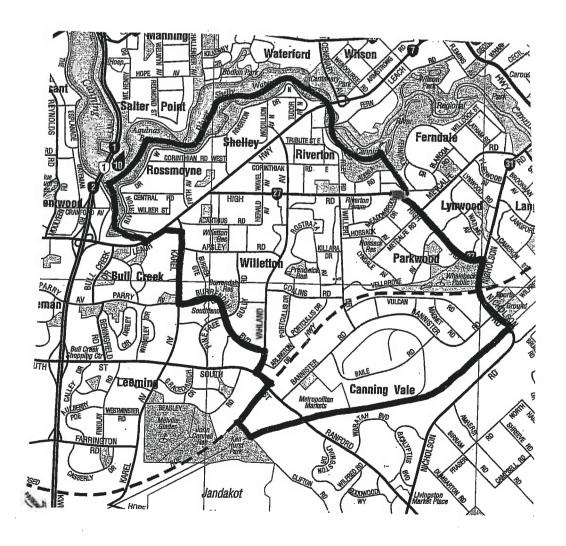
Thornlie



Victoria Park



Willeton



Yangebup

